BEFORE THE BOARD OF OIL, GAS AND MINING

MAY 2 4 2013

DEPARTMENT OF NATURAL RESOURCES

SECRETARY, BOARD OF OIL, GAS & MINING

STATE OF UTAH

IN THE MATTER OF THE REQUEST)
FOR AGENCY ACTION OF)
NEWFIELD PRODUCTION COMPANY) HEARING EXAMINER'S
FOR AN ORDER POOLING ALL) RECOMMENDED FINDINGS
INTERESTS IN FIVE DRILLING	OF FACT AND CONCLUSIONS
UNITS ESTABLISHED BY THE	OF LAW
BOARD'S ORDERS ENTERED IN)
CAUSES NOS. 131-51, 139-8, AND 139-	Docket No. 2013-014
90 IN SECTION 7, TOWNSHIP 3) Cause No. 139-104
SOUTH, RANGE 1 WEST, SECTION)
27, TOWNSHIP 3 SOUTH, RANGE 2)
WEST, AND SECTIONS 17, 20, AND 29,)
TOWNSHIP 3 SOUTH, RANGE 3)
WEST, U.S.M., DUCHESNE COUNTY,)
UTAH)
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This Cause came on regularly for hearing before Cameron Johnson, Assistant Attorney General, as the Utah Board of Oil, Gas, and Mining's (the "Board") designated Hearing Examiner, on Wednesday, May 15, 2013, at the hour of 1:30 p.m. in Room 112, Department of Natural Resources, 1594 West North Temple, Salt Lake City, Utah. Brad Hill, Oil and Gas Permitting Manager; Dustin Doucet, Petroleum Engineer, and Clint Dworshak, Compliance Manager, were present for the Division of Oil, Gas and Mining (the "Division") at the hearing. The Division was represented by Steven F. Alder, Assistant Attorney General. The petitioner, Newfield Production Company ("Newfield"), was represented by Thomas W. Clawson of Van Cott, Bagley, Cornwall & McCarthy, and Robbie Miller, Newfield's Landman, and Mike Jensen, Newfield's Reservoir Engineer, testified on behalf of Newfield at the May 15, 2013 hearing. Mr. Jensen was recognized by the Hearing Examiner as an expert reservoir engineer for the purposes of this Cause.

On April 22, 2013, QEP Energy Company ("QEP") filed its Response and Objections of QEP Energy Company to Newfield's Request for Agency Action filed in this Cause (the "Request"). In its Response and Objections, QEP objected to the forced pooling of its mineral interests in Sections 17, 20, and 29, Township 3 South, Range 3 West, U.S.M. (the "QEP Drilling Units"), and requested that the May 15, 2013 hearing be delayed for thirty days to facilitate negotiations of a voluntary pooling agreement. On May 14, 2013, Newfield filed a Motion to Continue Portion of Hearing (the "Motion") requesting that the May 15, 2013 hearing on that portion of Newfield's Request involving the pooling of the interests in the QEP Drilling Units be continued to the Board's June 26, 2013 regularly scheduled hearing. On May 15, 2013, the Board granted Newfield's Motion and continued the portion of the hearing on Newfield's Request involving the pooling of the interests in the QEP Drilling Units from the Hearing Examiner's May 15, 2013 hearing to the Board's June 26, 2013 regularly scheduled hearing.

On May 14, 2013, Megan B. Parkinson of Lear & Lear L.L.P. filed a Notice of Appearance, appearing as counsel in this Cause for QEP. Ms. Parkinson was present on QEP's behalf at the May 15, 2013 hearing. Several members of the public and possible mineral interest owners in the lands and minerals subject to the Request were also present at the hearing, but chose to not participate. Other than Newfield, the Division, QEP, and the aforementioned members of the public, no other person or party filed a response to Newfield's Request and no person or party appeared at or participated in the May 15, 2013 hearing.

FINDINGS OF FACT

1. Notices of the time, place, and purposes of the May 15, 2013 hearing and the Board's regularly scheduled May 30, 2013 hearing were mailed to all locatable interested parties by first-class mail, postage prepaid, and were duly published in the <u>Salt Lake Tribune</u>, Deseret

Morning News, The Vernal Express, and the <u>Uintah Basin Standard</u> pursuant to the requirements of the Utah Administrative Code ("U.A.C.") Rule R641-106-100. Copies of the Request were mailed to all locatable interested parties pursuant to U.A.C. Rule R641-104-135.

- 2. The only response to Newfield's Request filed with or received by the Division or the Board was the Response and Objections of QEP Energy Company filed with the Board on April 22, 2013, and no persons or parties appeared at the May 15, 2013 hearing in opposition to that portion of Newfield's Request in this matter involving the pooling of the interests in the drilling units encompassing Section 7, Township 3 South, Range 1 West, and Section 27, Township 3 South, Range 2 West, U.S.M. (the "Subject Lands").
- 3. Newfield Production Company is a Texas corporation in good standing, having its principal place of business for its Rocky Mountain operations in Denver, Colorado.
 Newfield is qualified to do and is doing business in Utah.
- 4. Under that certain Order entered on October 27, 1983, in Cause No. 131-51, the Board established sectional (640-acre or substantial equivalent) drilling units for the production of oil, gas, and associated hydrocarbons from the Lower Green River and Wasatch formations defined as:

[T]hat interval below the stratigraphic equivalent of 9,600 feet depth in the "E" Log of the Carter #2 Bluebell well located in the SW¼NW¼, Section 3, Township 1 South, Range 2 West, U.S.M. (which equivalence is the depth 9,530 feet of the SP curve, Dual Induction Log, run March 15, 1968, in the Chevron #1 Blanchard well, located in the NW¼SE¼ of said [Section 3]), to the base of the Green River-Wasatch formations

for all of subject Section 7. Under the Order entered on May 9, 2012, in Cause No. 190-90, the Board established sectional (640-acre or substantial equivalent) drilling units for the production of oil, gas, and associated hydrocarbons from the Lower Green River and Wasatch formations defined as:

[T]he interval from the top of the Lower Green River formation (TGR₃ marker) to the base of the Green River-Wasatch formations (top of Cretaceous), which base is defined as the stratigraphic equivalent of the Dual Induction Log depths of 16,720 feet in the Shell-Ute 1-18B5 well located in the S½NE¼ of Section 18, Township 2 South, Range 5 West, U.S.M., and 16,970 feet in the Shell-Brotherson 1-11B4 well located in the S½NE¼ of Section 11, Township 2 South, Range 4 West, U.S.M.

for all of subject Section 27. The Order in Cause No. 131-51 was modified by the Order in Cause No. 139-90, which authorized up to four producing Lower Green River and Wasatch formation wells, whether all vertical, all horizontal, or a combination of both, upon each such drilling unit in subject Sections 7 and 27 provided that no such well be closer than 1,320 feet from an existing unit well completed in and producing from the formations and no closer than 660 feet from the drilling unit boundary.

- 5. The following wells have been drilled into and produce from the Lower Green River and Wasatch formations beneath the Subject Lands (the "Subject Wells"):
- a. Elmer #1-7-3-1WH Well whose surface location is in the NE¼NE¼ of subject Section 7, and whose bottomhole location is in the SE¼SE¼ of that section. First production occurred on October 15, 2012.
- b. Yergensen #7-7-3-1W Well located in the SW¼NE¼ of subject Section 7. First production occurred on March 1, 2012.
- c. O.N. Moon #1-27-3-2W Well located in the SW¹/₄NE¹/₄ of subject Section 27. First production occurred on November 7, 2010.
- 6. The minerals in subject Section 7 are owned in fee by the private owners identified in Newfield's Land Exhibit 3-A. Newfield and the other working interest owner, Crescent Point Energy U.S. Corp. ("Crescent Point"), have leased 97.808939% of the oil and gas

minerals in Section 7. All of such leases provide that the lessee may pool the lease with other leases. Newfield and Crescent Point have executed a joint operating agreement similar in form to the operating agreement admitted into evidence and the record as Newfield's Land Exhibit 6 (the "JOA"), which names Newfield as Operator and voluntarily pools the working interests in Section 7. The unleased and uncommitted mineral interests in Section 7 are owned by the following parties: Melvin Keith Larsen, an heir of Reuben D. Larsen and Edith J. Larsen (0.023444% mineral interest); Michael Yergensen, an heir of Michael Yergensen, an heir of Elmer Bertel Yergensen (0.200767% mineral interest); the Shriners Hospitals for Crippled Children (0.628407% mineral interest); and the following heirs of Phyllis Goodrich, an heir of Elmer Bertel Yergensen: Cynthia Smith (0.669222% mineral interest) and Mark Torgerson (0.669222% mineral interest), all as identified in Newfield's Land Exhibit 3-A.

The minerals in subject Section 27 are owned by the Ute Indian Tribe, the Ute Distribution Corporation, an Indian allottee, and numerous fee (private) owners as identified in Newfield's Revised Land Exhibit 3-B. Newfield and the other working interest owner, Crescent Point, have leased 99.918477% of the oil and gas minerals in Section 27. All of such leases provide that the lessee may pool the lease with other leases. Newfield and Crescent Point have executed a joint operating agreement similar in form to the JOA. The unleased and uncommitted mineral interests in Section 27 are owned by Steve Mcmannis, a presumed heir to the Estate of Betty Lou Foster (0.001395% mineral interest); the following presumed heirs of Glenda Oakden: Richard Butterfield (0.002862% mineral interest) and Rochelle Gallegos (0.002862% mineral interest); and the following presumed heirs of Ada Peterson Fenn: Laurie Fenn Miller (0.009301% mineral interest), Kenneth Lloyd Fenn (0.009301% mineral interest), Brent R. Fenn (0.009301% mineral

interest), Paula Fenn Atteburg (0.009301% mineral interest), and Imogene Caperton Dean (0.037202% mineral interest), all as identified in Newfield's Revised Land Exhibit 3-B.

- 8. Newfield has conducted a thorough title examination of the mineral ownership in subject Sections 7 and 27 in an effort to identify and locate the owners of those interests, including Laurie Fenn Miller, Kenneth Lloyd Fenn, Brent R. Fenn, Paula Fenn Atteburg, Imogene Caperton Dean, and Rochelle Gallegos (together, the "Unlocatable Nonconsenting Owners"). Newfield's efforts to locate the Unlocatable Nonconsenting Owners are described in Newfield's Land Exhibit 5-B. Despite Newfield's diligent search, the Unlocatable Nonconsenting Owners cannot be located.
- 9. Pursuant to the Board's Order issued in this Cause on April 8, 2013, notice personalized to Laurie Fenn Miller, Kenneth Lloyd Fenn, Brent R. Fenn, Paula Fenn Atteburg, Imogene Caperton Dean, and Rochelle Gallegos was published once a week for two consecutive weeks beginning on April 7, 2013, in the Salt Lake Tribune and Deseret Morning News and for two consecutive weeks beginning on April 9, 2013, and April 10, 2013, in the Uintah Basin Standard and The Vernal Express, respectively (collectively, the "Published Notice"). Newfield filed Proofs of Publication and Affidavits of Publication regarding the Published Notice on May 3, 2013. The Hearing Examiner hereby takes official notice of the Proofs of Publication and Affidavits of Publication. The Published Notice provided notice to the Unlocatable Nonconsenting Owners of Newfield's Request, the May 15, 2013 Hearing Examiner's hearing, and the Board's May 30, 2013 hearing, as well as apprising each unlocatable owner of its opportunity to lease its oil and gas minerals or to participate as an owner in the drilling of the O.N. Moon Well. The Published Notice also apprised the Unlocatable Nonconsenting Owners of the possibility that the Board may impose up to a 300% penalty on nonconsenting owners.

- Nonconsenting Owners. Newfield has in good faith attempted to reach agreement with Cynthia Smith, Mark Torgerson, Melvin Keith Larsen, Michael Yergensen, and the Shriners Hospitals for Crippled Children in subject Section 7, and Steve Mcmannis and Richard Butterfield in subject Section 27 (collectively, the "Locatable Nonconsenting Owners") to either lease their interests or obtain agreements for such owners to bear their proportionate share of the costs of the Elmer, Yergensen, or O.N. Moon Wells, as the case may be.
- 11. No Unlocatable Nonconsenting Owner and no Locatable Nonconsenting Owner (together, the "Nonconsenting Owners") filed a response to the Published Notice or the Request or otherwise participated at the May 15, 2013 hearing.
- 12. Forced pooling of the Nonconsenting Owners' interests in the applicable drilling units comprising the Subject Lands will promote the public interest, increase ultimate recovery, prevent waste, and protect the correlative rights of all owners.
- 13. Evidence presented at the hearing established that the weighted average landowner's royalty prescribed by Utah Code Ann. § 40-6-6.5(6)(a) is 16.049059% for subject Section 7, and 18.695517% for subject Section 27.
- 14. Newfield's evidence established that an interest charge of the Prime Rate plus 2% to be imposed on outstanding costs and expenses is reasonable. The "Prime Rate" is defined as the prime rate reported by Wells Fargo Bank in Salt Lake City, or, if Wells Fargo ceases to exist or to report a prime rate, then the Prime Rate shall be the prime rate reported by a comparable bank operating in the State of Utah.

- 15. Newfield provided testimony that the estimated net plugging and abandoning costs for each Subject Well will be and is \$75,000, based on a 100% working interest ownership.

 These costs are deemed justified, fair, and reasonable.
- 16. As provided in Newfield's Engineering Exhibits 1A, 2B, and 3C, respectively, the projected ultimate cost of drilling and completing each Subject Well is as follows: (1) Elmer #1-7-3-1WH Well, \$8,716,510; Yergensen #7-7-3-1W Well, \$4,724,554; and (3) O.N. Moon #1-27-3-2W Well, \$4,692,234, each based on a 100% working interest ownership. These costs are deemed justified, fair, and reasonable.
- 17. There are no written agreements for the pooling of the Nonconsenting Owners' interests in the drilling units comprising the Subject Lands.
- 18. The A.A.P.L. Form 610-1989 Model Form Operating Agreement introduced into evidence and admitted to the record at the hearing as Land Exhibit 6 (JOA), is a standard form of operating agreement, which contains fair and reasonable terms and conditions and which are commonly used by Newfield and its partners in the vicinity of the Subject Lands. The JOA contains provisions appropriate to govern the relationship between Newfield, as the Operator of the drilling units comprising the Subject Lands and the Subject Wells, and the Consenting and Nonconsenting Owners to the extent those provisions are not inconsistent with this Order and address issues not expressly addressed in this Order.
- 19. Newfield's evidence established that the risks and costs of drilling and completing each Subject Well support the imposition of a risk compensation nonconsent penalty of 300%. A 300% nonconsent penalty is just, fair, and appropriate.

CONCLUSIONS OF LAW

- 1. Due and regular notice of the time, place, and purposes of the May 15, 2013 hearing and the Board's regularly scheduled May 30, 2013 hearing was given to all interested parties in the form and manner and within the time required by law and the rules and regulations of the Board. Due and regular notice of the filing of the Request was given to all interested parties in the form and manner required by law and the rules and regulations of the Board.
- 2. Pursuant to Sections 40-6-5 and 40-6-6.5 of the Utah Code, the Board has jurisdiction over all of the interested parties and the subject matter of the Request, and has the power and authority to make and issue the order herein set forth.
- 3. Good cause appears to grant the Request regarding the force pooling of the mineral interests and working interests of the Nonconsenting Owners in the Lower Green River and Wasatch formations beneath the Subject Lands, as provided herein.
- 4. Declaring the Subject Wells as the authorized wells for the drilling and spacing units established within the Subject Lands is just and reasonable under the circumstances.
- 5. Newfield has sustained its burden of proof, demonstrated good cause, and satisfied all legal requirements for granting the Request.
- 6. Newfield properly served all mineral interest and working interest owners having legally protected interests, and thereby entitled to notice, by either mailing copies of the Request to those owners or by serving such notice by publication.
- 7. The Nonconsenting Owners are deemed "nonconsenting owners," as that term is defined in Utah Code Ann. § 40-6-2(11) as relating to the applicable Subject Wells, and are properly deemed to have refused to agree to bear their respective proportionate share of the costs of drilling and operation of such wells as provided in U.A.C. Rule R649-2-9(1).

- 8. Newfield, as Operator and on behalf of itself, and Crescent Point are deemed "consenting owners," as that term is defined in Utah Code Ann. § 40-6-2(4), as relating to the applicable Subject Wells.
- 9. The personalized Published Notice to the Unlocatable Nonconsenting
 Owners is adequate to apprise them of their opportunity to lease their minerals or to participate in
 the drilling of the O.N. Moon Well.
- 10. Newfield has fully complied with the Board requirements contained in U.A.C. Rule R649-2-9 to make a good faith offer to the Nonconsenting Owners to lease their interests or invite them to participate in an applicable Subject Well.
- 11. A 300% risk compensation nonconsent penalty is appropriate for the Subject Wells.
- 12. The Request and evidence adduced at the May 15, 2013 hearing establish the need for forced pooling upon terms that are just and reasonable.
- 13. Given the Indian (Tribal and allottee) owned minerals in subject Section 27, a communitization agreement is required to create a proration unit in that section conforming to the Order in Cause No. 139-90. An order force pooling the Nonconsenting Owners' interests in the drilling unit comprising Section 27 is required in order for Newfield and the other participating working interest and mineral interest owners to receive approval of a communitization agreement by the appropriate Federal agency pursuant to Federal regulatory guidelines.
- 14. Pooling the applicable interests of all applicable consenting owners with the applicable Nonconsenting Owners in this Cause will promote the public interest, prevent waste of the oil and gas resources, maximize the potential for ultimate production of those resources, and

protect the correlative rights of all owners to their just and equitable shares of the pool in the Lower Green River and Wasatch formations.

- Larsen's, Michael Yergensen's, and the Shriners Hospitals for Crippled Children's interests in the drilling unit comprising subject Section 7; and Steve Mcmannis's, Laurie Fenn Miller's, Kenneth Lloyd Fenn's, Brent R. Fenn's, Paula Fenn Atteburg, Imogene Caperton Dean's, Richard Butterfield's, and Rochelle Gallegos's interests in the drilling unit comprising subject Section 27 retroactive to the dates of first production for the first Subject Well completed as a producing well in such drilling units (*i.e.*, March 1, 2012 for Section 7; and November 7, 2010 for Section 27), under the terms and conditions set forth in this Order is just and reasonable, and insures all parties will receive their fair and equitable share of production from the Subject Wells.
- 16. Pursuant to U.A.C. Rule R641-108-204, the Hearing Examiner and the Board may take official notice of the Proofs of Publication and Affidavit of Publication as identified in Finding of Fact No. 9.

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HEARING EXAMINER'S RECOMMENDATION

I, Cameron Johnson, Assistant Attorney General, acting under Utah Administrative Code Rule R641-113 as the Utah Board of Oil, Gas and Mining's (the "Board") duly-appointed Hearing Examiner in the above-captioned matter, held an evidentiary hearing on the record on May 15, 2013, at the hour of 1:30 p.m., and at 1594 W. North Temple, Room 112, Salt Lake City, Utah. Based on the evidence received in the record, and based on applicable law, I hereby recommend that the Board adopt the foregoing "Hearing Examiner's Recommended Findings of Fact and Conclusions of Law."

DATED this 24th day of May, 2013.

By_

Cameron Johnson, Assistant Attorney General

4831-9470-3636, v. 1

CERTIFICATE OF MAILING

I hereby certify that on this 24th day of May, 2013, I caused a true and correct copy of the foregoing **HEARING EXAMINER'S RECOMMENDED FINDINGS OF FACT AND CONCLUSIONS OF LAW** to be served via U.S. Mail, properly addressed with postage prepaid, upon each of the following:

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Heirs of Thora Wardle Nancy Lang A/K/A Nancy Drake 534 W. Broadway Montisano, WA 98563

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Charles Mattingly Family Trust Dated 1/23/1985, By Farmers National Company as Agent 5110 S Yale St, Suite 400 Tulsa, OK 74135 Charles Mattingly Family Trust Dated 1/23/1985, By Intrust Bank N.A., Trustee 105 North Main St Wichita, KS 67202

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